11–21–96 Vol. 61 No. 226 Pages 59173–59302

Thursday November 21, 1996

Briefings on How To Use the Federal Register For information on briefings in Washington, DC, and Austin, TX, see announcement on the inside cover of this issue.

Now Available Online Code of Federal Regulations via GPO Access

(Selected Volumes)

Free, easy, online access to selected *Code of Federal Regulations (CFR)* volumes is now available via *GPO Access*, a service of the United States Government Printing Office (GPO). *CFR* titles will be added to *GPO Access* incrementally throughout calendar years 1996 and 1997 until a complete set is available. GPO is taking steps so that the online and printed versions of the *CFR* will be released concurrently.

The CFR and Federal Register on GPO Access, are the official online editions authorized by the Administrative Committee of the Federal Register.

To access *CFR* volumes via the World Wide Web, and to find out which volumes are available online at a given time users may go to:

★ http://www.access.gpo.gov/nara/cfr

New titles and/or volumes will be added to this online service as they become available. The initial titles introduced include:

- ★ Title 20 (Parts 400–499)—Employees' Benefits (Social Security Administration)
- ★ Title 21 (Complete)—Food and Drugs (Food and Drug Administration, Drug Enforcement Administration, Office of National Drug Control Policy)
- ★ Title 40 (Almost complete)—Protection of Environment (Environmental Protection Agency)

For additional information on *GPO Access* products, services and access methods, see page II or contact the *GPO Access* User Support Team via:

★ Phone: toll-free: 1-888-293-6498★ Email: gpoaccess@gpo.gov



FEDERAL REGISTER Published daily, Monday through Friday, (not published on Saturdays, Sundays, or on official holidays), by the Office of the Federal Register, National Archives and Records Administration, Washington, DC 20408, under the Federal Register Act (49 Stat. 500, as amended; 44 U.S.C. Ch. 15) and the regulations of the Administrative Committee of the Federal Register (1 CFR Ch. 1). Distribution is made only by the Superintendent of Documents, U.S. Government Printing Office, Washington, DC 20402.

The Federal Register provides a uniform system for making available to the public regulations and legal notices issued by Federal agencies. These include Presidential proclamations and Executive Orders and Federal agency documents having general applicability and legal effect, documents required to be published by act of Congress and other Federal agency documents of public interest. Documents are on file for public inspection in the Office of the Federal Register the day before they are published, unless earlier filing is requested by the issuing agency.

The seal of the National Archives and Records Administration authenticates this issue of the Federal Register as the official serial publication established under the Federal Register Act. 44 U.S.C. 1507 provides that the contents of the Federal Register shall be judicially noticed.

The Federal Register is published in paper, 24x microfiche and as an online database through *GPO Access*, a service of the U.S. Government Printing Office. The online edition of the Federal Register on *GPO Access* is issued under the authority of the Administrative Committee of the Federal Register as the official legal equivalent of the paper and microfiche editions. The online database is updated by 6 a.m. each day the Federal Register is published. The database includes both text and graphics from Volume 59, Number 1 (January 2, 1994) forward. Free public access is available on a Wide Area Information Server (WAIS) through the Internet and via asynchronous dial-in. Internet users can access the database by using the World Wide Web; the Superintendent of Documents home page address is http://www.access.gpo.gov/su_docs/, by using local WAIS client software, or by telnet to swais.access.gpo.gov, then login as guest, (no password required). Dial-in users should use communications software and modem to call (202) 512–1661; type swais, then login as guest (no password required). For general information about *GPO Access*, contact the *GPO Access* User Support Team by sending Internet e-mail to gpoaccess@gpo.gov; by faxing to (202) 512–1262; or by calling toll free 1–888–293–6498 or (202) 512–1530 between 7 a.m. and 5 p.m. Eastern time, Monday–Friday, except for Federal holidays.

The annual subscription price for the Federal Register paper edition is \$494, or \$544 for a combined Federal Register, Federal Register Index and List of CFR Sections Affected (LSA) subscription; the microfiche edition of the Federal Register including the Federal Register Index and LSA is \$433. Six month subscriptions are available for one-half the annual rate. The charge for individual copies in paper form is \$8.00 for each issue, or \$8.00 for each group of pages as actually bound; or \$1.50 for each issue in microfiche form. All prices include regular domestic postage and handling. International customers please add 25% for foreign handling. Remit check or money order, made payable to the Superintendent of Documents, or charge to your GPO Deposit Account, VISA or MasterCard. Mail to: New Orders, Superintendent of Documents, P.O. Box 371954, Pittsburgh, PA 15250–7954.

There are no restrictions on the republication of material appearing in the Federal Register.

How To Cite This Publication: Use the volume number and the page number. Example: 60 FR 12345.

SUBSCRIPTIONS AND COPIES

PUBLIC

Subscriptions:

Paper or fiche 202–512–1800 Assistance with public subscriptions 512–1806

General online information 202-512-1530 1-888-293-6498

Single copies/back copies:

Paper or fiche 512–1800 Assistance with public single copies 512–1803

FEDERAL AGENCIES

Subscriptions:

Paper or fiche 523–5243 Assistance with Federal agency subscriptions 523–5243

For other telephone numbers, see the Reader Aids section at the end of this issue.

FEDERAL REGISTER WORKSHOP

THE FEDERAL REGISTER: WHAT IT IS AND HOW TO USE IT

FOR: Any person who uses the Federal Register and Code of Federal

Regulations.

WHO: Sponsored by the Office of the Federal Register.

WHAT: Free public briefings (approximately 3 hours) to present:

 The regulatory process, with a focus on the Federal Register system and the public's role in the development of regulations.

2. The relationship between the Federal Register and Code of Federal Regulations.

3. The important elements of typical Federal Register documents.

4. An introduction to the finding aids of the FR/CFR system.

WHY: To provide the public with access to information necessary to research Federal agency regulations which directly affect them. There will be no discussion of specific agency regulations.

WASHINGTON, DC

WHEN: December 10, 1996 at 9:00 a.m. WHERE: Office of the Federal Register

Conference Room

800 North Capitol Street, NW.

Washington, DC

(3 blocks north of Union Station Metro)

RESERVATIONS: 202-523-4538

AUSTIN. TX

WHEN: December 10, 1996

9:00 a.m. to 12:00 p.m.

WHERE: Atrium

Lyndon Baines Johnson Library

2313 Red River Street

Austin, TX

RESERVATIONS: 1-800-688-9889 x 0

(Federal Information Center)



Contents

Federal Register

Vol. 61, No. 226

Thursday, November 21, 1996

Agency for Health Care Policy and Research

NOTICES

Meetings:

Health Care Policy and Research Special Emphasis Panel, 59232

Agricultural Marketing Service

RULES

Dates (domestic) produced or packed in California, 59178–59180

Agriculture Department

See Agricultural Marketing Service NOTICES

Agency information collection activities:

Submission for OMB review; comment request, 59216

Antitrust Division

NOTICES

National cooperative research notifications: Sawtek, Inc., 59243

Arts and Humanities, National Foundation

See National Foundation on the Arts and the Humanities

Census Bureau

NOTICES

Meetings:

African American Population Census Advisory Committee et al., 59217

Centers for Disease Control and Prevention

Agency information collection activities:

Proposed collection; comment request, 59232–59233 Meetings:

Public Health Services Activities and Research at DOE Sites Citizens Advisory Committee, 59233

Civil Rights Commission

NOTICES

Meetings; State advisory committees:

Missouri, 59216-59217

Commerce Department

See Census Bureau

See International Trade Administration

See National Oceanic and Atmospheric Administration

Commodity Futures Trading Commission NOTICES

Contract market proposals:

New York Cotton Exchange—

Deutsche Mark/Spanish Peseta cross rate, 59221-59222

Corporation for National and Community Service NOTICES

Meetings:

Civilian Community Corps Advisory Board, 59222

Customs Service

NOTICES

Vessels in foreign and domestic trades:

Ukraine; special tonnage taxes and light money collection upon entry into U.S.— Suspension, 59278–59279

Education Department

RUI FS

Family educational rights and privacy:

Federal regulatory reform, 59292-59298 NOTICES

Meetings:

School-to-Work Opportunities Advisory Council, 59222

Energy Department

See Federal Energy Regulatory Commission

Environmental Protection Agency

RULES

Superfund program:

National oil and hazardous substances contingency plan—

National priorities list update, 59184–59185

PROPOSED RULES

Air pollutants, hazardous; national emission standards: Industrial Combustion Coordinated Rulemaking Advisory Coordinating Committee; meetings, 59211–59215

NOTICES

Agency information collection activities:

Submission for OMB review; comment request, 59226–59229

Meetings:

Clean Air Act Advisory Committee, 59229–59230 Environmental data collection and maintenance; facility identification initiative, 59229

Executive Office of the President

See Presidential Documents

Federal Aviation Administration

RULES

Airmen certification:

Medical standards and certification—

Third-class certificates issued to insulin-treated diabetic airman applicants; policy statement, 59282–59289

Class E airspace, 59180–59181

Class E airspace; correction, 59181

PROPOSED RULES

Air traffic operating and flight rules:

Rocky Mountain National Park, CO; special flight rules in vicinity

Comment period reopened, 59209

Airworthiness directives:

Louis L'Hotellier, S.A., 59203-59206

Airworthiness standards:

Special conditions—

Boeing model 767–27C airborne warning and control system modification (AWACS) airplanes, 59202– 59203

Class E airspace, 59206-59209

NOTICES

Passenger facility charges; applications, etc.:

Boston Logan International Airport, MA, 59275–59276 Volusia Co., FL, et al., 59272–59275

Federal Communications Commission

RULES

Common carrier services:

Common carrier applications; correction, 59201 International accounting rates regulation, 59198–59201

Federal Energy Regulatory Commission

NOTICES

Applications, hearings, determinations, etc.:

Algonquin LNG, Inc., 59222-59223

ANR Pipeline Co., 59223

Carnegie Interstate Pipeline Co., 59223

Colorado Interstate Gas Co., 59223

Florida Gas Transmission Co., 59223-59224

South Georgia Natural Gas Co., 59224

Transcontinental Gas Pipe Line Corp., 59224

Viking Gas Transmission Co., 59225

Williams Natural Gas Co., 59225-59226

Federal Maritime Commission

NOTICES

Agreements filed, etc., 59230

Federal Reserve System

NOTICES

Banks and bank holding companies:

Change in bank control, 59230-59231

Formations, acquisitions, and mergers, 59231-59232

Formations, acquisitions, and mergers; correction, 59231

Federal Trade Commission

RULES

Industry guides:

Mirror industry, 59181-59182

Financial Management Service

See Fiscal Service

Fiscal Service

PROPOSED RULES

Treasury tax and loan depositaries and payment of Federal taxes:

Electronic Federal Tax Payment System operation; financial institutions and Federal Reserve Banks, 59211

Food and Drug Administration

PROPOSED RULES

Animal drugs, feeds, and related products:

New drug applications-

Investigational use, 59209–59211

NOTICES

Human drugs:

Drug products discontinued from sale for reasons other than safety or effectiveness—

Testosterone propionate 2% ointment, 59233–59234

Medical devices; premarket approval:

EMDOGAIN bone filling and augmentation device, 59234

General Services Administration

RULES

Federal travel:

Per diem localities; maximum lodging and meal allowances, 59185–59198

Geological Survey

NOTICES

Grants and cooperative agreements; availability, etc.: Federal Geographic Data Committee national spatial data infrastructure competitive cooperative agreements program, 59240–59241

Health and Human Services Department

See Agency for Health Care Policy and Research See Centers for Disease Control and Prevention See Food and Drug Administration See Health Care Financing Administration See National Institutes of Health

Health Care Financing Administration

RULES

Medicaid:

Family planning services and supplies for individuals of child-bearing age, 59198

Housing and Urban Development Department

NOTICES

Organization, functions, and authority delegations: Southeast/Caribbean State and Area Coordinators; waiver authority, 59236–59238

Interior Department

See Geological Survey See Land Management Bureau See Reclamation Bureau

International Trade Administration

NOTICES

Export trade certificates of review, 59217-59218

Judicial Conference of the United States

NOTICES

Meetings:

Judicial Conference Advisory Committee on— Criminal Procedure Rules, 59241 Practice and Procedure Rules, 59241

Justice Department

See Antitrust Division

NOTICES

Grants and cooperative agreements; availability, etc.: COPS regional community policing institutes, 59241– 59242

Pollution control; consent judgments: Farmer Oil et al., 59242–59243

Heleva, Stephen D., et al., 59243

Labor Department

See Pension and Welfare Benefits Administration

Agency information collection activities:

Submission for OMB review; comment request, 59243–59244

Meetings:

School-to-Work Opportunities Advisory Council, 59222

Land Management Bureau

NOTICES

Alaska Native claims selection:

Calista Corp., 59238

Public land orders:

California, 59239-59240

Resource management plans, etc.: San Rafael Resource Area, UT, 59238–59239

National Bankruptcy Review Commission

NOTICES

Meeting, 59244-59245

National Foundation on the Arts and the Humanities NOTICES

Meetings:

Arts and Artifacts Indemnity Panel, 59245 Combined Arts Advisory Panel, 59245 Partnership Advisory Panel, 59245–59246

National Institutes of Health

NOTICES

Meetings:

Advisory Committee to Director, 59234 National Institute of Child Health and Human Development, 59235

National Institute on Deafness and Other Communication Disorders, 59235

Research Grants Division special emphasis panels, 59235–59236

National Oceanic and Atmospheric Administration NOTICES

Marine mammals:

Incidental taking; authorization letters, etc.—
U.S. Coast Guard; vessel and aircraft operations; correction, 59220

Vandenberg Air Force Base, CA; McDonnell Douglas Aerospace Delta II vehicles, 59218–59220

Meetings:

Pacific Fishery Management Council, 59220–59221 Ocean and coastal resource management:

National Estuarine Research Reserve System— Southcentral Alaska Coast; site selection process; meetings, 59221

National Science Foundation

NOTICES

Antarctic Conservation Act of 1978; permit applications, etc., 59246

Meetings:

Advanced Scientific Computing Special Emphasis Panel, 59246–59247

Astronomical Sciences Special Emphasis Panel, 59247 Computer and Computation Research Special Emphasis Panel, 59247

Information, Robotics and Intelligent Systems Special Emphasis Panel, 59247

Mathematical Sciences Special Emphasis Panel, 59248 Social, Behavioral, and Economic Sciences Special Emphasis Panel, 59248

Nuclear Regulatory Commission

NOTICES

Committees; establishment, renewal, termination, etc.: Reactor Safeguards Advisory Committee, 59250–59251 Petitions; Director's decisions:

Bauman, Sherwood, 59251

Applications, hearings, determinations, etc.: Niagara Mohawk Power Corp., 59248–59249 Public Service Electric & Gas Co., 59249–59250

Peace Corps

NOTICES

Agency information collection activities:
Proposed collection; comment request, 59251
Submission for OMB review; comment request, 59251–59252

Pension and Welfare Benefits Administration NOTICES

Employee benefit plans; class exemptions:

Bank collective investment fund conversion transactions; correction, 59244

Pension Benefit Guaranty Corporation

NOTICES

Agency information collection activities: Submission for OMB review; comment request, 59252

Personnel Management Office

RULES

Allowances and differentials:

Cost-of-living allowances in Alaska, Hawaii, Puerto Rico, Guam, and U.S. Virgin Islands; partnership pilot project, 59173–59178

Presidential Documents

PROCLAMATIONS

Special observances:

Family Week, National (Proc. 6956), 59301

Public Health Service

See Agency for Health Care Policy and Research See Centers for Disease Control and Prevention See Food and Drug Administration See National Institutes of Health

Reclamation Bureau

NOTICES

Leasing of public lands: California, 59240

Research and Special Programs Administration NOTICES

Hazardous materials:

Applications; exemptions, renewals, etc., 59276–59278

Securities and Exchange Commission

NOTICES

Self-regulatory organizations; proposed rule changes: American Stock Exchange, Inc., 59261–59263 Chicago Stock Exchange, Inc., 59263–59265 National Association of Securities Dealers, Inc., 59265–59269

Philadelphia Depository Trust Co., 59269–59270

Applications, hearings, determinations, etc.:

American AAdvantage Funds et al., 59252–59256 BlackRock Financial Management, Inc., 59256–59257 Elfun Trust, et al., 59257–59259

Public utility holding company filings, 59259–59261

Small Business Administration

NOTICES

Disaster loan areas: Florida et al., 59270 New Hampshire, 59270 Puerto Rico, 59271

State Department

RULES

Visas; immigrant and nonimmigrant documentation: Illegal Immigration Reform and Immigrant Responsibility Act of 1996; implementation— Visa ineligibility, 59182–59184

Surface Transportation Board

NOTICES

Rail carriers:

Waybill data; release for use, 59278

Thrift Supervision Office

NOTICES

Applications, hearings, determinations, etc.: First Federal Savings Bank of America, 59279 Investors Federal Bank & Savings Association, 59279

Transportation Department

See Federal Aviation Administration
See Research and Special Programs Administration
See Surface Transportation Board
NOTICES

Agency information collection activities:
Proposed collection; comment request, 59271
Submission for OMB review; comment request, 59271–59272

Meetings:

Transportation Statistics Advisory Council, 59271 White House Commission on Aviation Safety and Security, 59272

Treasury Department

See Customs Service See Fiscal Service See Thrift Supervision Office

Separate Parts In This Issue

Part II

Department of Transportation, Federal Aviation Administration, 59282–59289

Part III

Department of Education, 59292-59298

Part IV

The President, 59301

Reader Aids

Additional information, including a list of public laws, telephone numbers, reminders, and finding aids, appears in the Reader Aids section at the end of this issue.

Electronic Bulletin Board

Free Electronic Bulletin Board service for Public Law numbers, Federal Register finding aids, and a list of documents on public inspection is available on 202–275–1538 or 275–0920.

CFR PARTS AFFECTED IN THIS ISSUE

A cumulative list of the parts affected this month can be found in the Reader Aids section at the end of this issue.

Proclamations: 6956 59301 5 CFR 591 59173 7 CFR 987 59178 14 CFR 59282 71 (2 documents) 59180, 59181 Proposed Rules: 25 59202 39 59203 71 (3 documents) 59207, 59208 91 59209 121 59209 121 59209 127 59209 127 59209 127 59209 127 59209 127 59209 127 59209 127 59209 127 59209 127 59209 128	3 CFR	
5 CFR 591	Proclamations:	E0201
591		
7 CFR 987	591	59173
14 CFR 67		
67		59178
59181 Proposed Rules: 25	14 CFR	50000
59181 Proposed Rules: 25	71 (2 documents)	59282
25		59181
39	Proposed Rules:	50202
121	39	59202
121	71 (3 documents)	59206,
121	01	59207, 59208
127	121	59209
16 CFR 21	127	59209
21		59209
Proposed Rules: 511		59181
511	21 CFR	
514		
22 CFR 40	511	59209
40		59209
Proposed Rules: 203		59182
203		
34 CFR 99	Proposed Rules:	50044
99		
300	99	59292
Ch. I	300	59184
Ch. 301	Proposed Rules: Ch. I	59211
42 CFR 44059198 47 CFR 4359198	41 CFR	
47 CFR 4359198	42 CFR	
4359198		
6359201		59198
	63	59201